

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 INRE-00 USIE-00

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 ACDA-19 IO-14 SAM-01

SAJ-01 EB-11 OMB-01 TRSE-00 DRC-01 NIC-01 /135 W

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O P 011825Z AUG 74 ZFF 4

FM AMEMBASSY BONN

TO SECSTATE WASHDC NIACT IMMEDIATE 4164

INFO AMEMBASSY LONDON PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY PARIS PRIORITY

USMISSION BERLIN PRIORITY

USMISSION NATO BRUSSELS PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12205

E. O. 11652: GDS

TAGS: PFOR, GW, GE, WB, US, UR, UK, FR

SUBJECT: ALLIED DEMARCHE TO USSR ON TRANSIT ROUTE
DIFFICULTIES

REF: (A) STATE 167039, (B) BONN 12134, (C) STATE
166148, (D) BONN 12013, (E) BONN 11891

1. IN BONN GROUP MEETING AUGUST 1, STRONG CONSENSUS
WAS RECORDED FOR TRIPARTITE DEMARCHE IN MOSCOW ON
TRANSIT DIFFICULTIES AND REPS TURNED TO DETAILED
DISCUSSION OF DRAFT RECEIVED REFTEL C. . RESULT WAS
COMPROMISE AD REF TEXT WHICH ALL REPS BELIEVED HAS
REASONABLY GOOD CHANCE OF ACCEPTANCE BY THEIR
RESPECTIVE AUTHORITIES.

2. BEGIN TEXT:

A. THE GOVERNMENTS OF BLANK HAVE TAKEN NOTE OF THE
SOVIET MINISTRY OF FOREIGN AFFAIRS STATEMENT OF JULY 20,
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1974 (BEGIN U.S. BRACKETS) AND OF A STATEMENT OF THE

GOVERNMENT OF THE GDR PUBLISHED ON JULY 21, BOTH (END US BRACKETS) CONCERNING THE ESTABLISHMENT OF THE FEA IN THE WESTERN SECTORS OF BERLIN, AND OF THE SERIES OF INCIDENTS INVOLVING QUESTIONING OF TRAVELLERS AND DELAYS ON THE TRANSIT ROUTES TO AND FROM BERLIN. THE THREE GOVERNMENTS HAVE ALSO NOW BEEN INFORMED THAT A MEMBER OF THE STAFF OF THE FEA WAS TURNED BACK BY GDR BORDER GUARDS AT MARIENBORN ON JULY 29 AND DENIED THE USE OF THE TRANSIT ROUTES BECAUSE OF THE ESTABLISHMENT OF THE FEA.

B. THE THREE GOVERNMENTS DEEM IT NECESSARY TO STATE THE FOLLOWING TO THE GOVERNMENT OF THE SOVIET UNION AS COSIGNATORY TO THE QUADRIPARTITE AGREEMENT OF SEPTEMBER 3, 1971.

C. THE THREE GOVERNMENTS CONSIDER IT ESSENTIAL THAT THE QUADRIPARTITE AGREEMENT BE STRICTLY RESPECTED. IN THIS CONNECTION, THEY WISH TO EMPHASIZE THAT THE GDR MAY NEITHER CLAIM ANY RIGHTS IN REGARD TO THE APPLICATION OF PART II B AND THE DOCUMENTS ASSOCIATED WITH THAT PART OF THE AGREEMENT NOR TAKE MEASURES IN CONTRAVENTION OF THE PROVISIONS OF THE AGREEMENT, INCLUDING PART II A IN WHICH THE GOVERNMENT OF THE UNION OF SOVIET SOCIALIST REPUBLICS HAS DECLARED THAT THE TRANSIT OF CIVILIAN PERSONS AND GOODS BETWEEN THE WESTERN SECTORS OF BERLIN AND THE FRG WILL BE UNIMPEDED.

D. THE THREE GOVERNMENTS WISH TO REMIND THE SOVIET GOVERNMENT OF THEIR PREVIOUS COMMUNICATIONS MADE ON OCTOBER 8, 1973, IN BERLIN, AND ON DECEMBER 29, 1973, AND JANUARY 29, 1974, IN MOSCOW. THE THREE GOVERNMENTS WISH TO REAFFIRM THEIR POSITION AS SET OUT IN THESE COMMUNICATIONS. IN PARTICULAR THEY WISH TO EMPHASIZE THAT THE ESTABLISHMENT OF THE FEA IN THE WSB DOES NOT CONTRAVENE ANY PROVISION OF THE QA AND ITS ASSOCIATED DOCUMENTS, BUT THAT THE EXCLUSION FROM THE TRANSIT

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SAJ-01 EB-11 OMB-01 TRSE-00 DRC-01 NIC-01 /135 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC NIACT IMMEDIATE 4165

INFO AMEMBASSY LONDON PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY PARIS PRIORITY

USMISSION BERLIN PRIORITY

USMISSION NATO BRUSSELS PRIORITY

C O N F I D E N T I A L SECTION 02 OF 02 BONN 12205

ROUTES OF EMPLOYEES OF THE FEA CONSTITUTES A VIOLATION
OF THE QUADRIpartite AGREEMENT.

E. (BEGIN BRACKETS) IN ADDITION, THE THREE
GOVERNMENTS WISH TO STATE THAT THE DELAYS WHICH HAVE
OCCURRED AS A RESULT OF THE QUESTIONING OF TRAVELLERS
IN CONNECTION WITH THE FEA ARE ALSO IN CONTRAVENTION
OF THE QA. (END BRACKETS)

F. THE THREE GOVERNMENTS CALL ON THE SOVIET GOVERNMENT
TO FULFILL ITS CLEAR RESPONSIBILITY TO ENSURE THAT IN
ACCORDANCE WITH THE QUADRIpartite AGREEMENT TRANSIT
TRAFFIC OF CIVILIAN PERSONS AND GOODS BETWEEN THE
WESTERN SECTORS OF BERLIN AND THE FRG REMAINS UNIMPEDED.
END TEXT.

3. REGARDING BRACKETS PARA A, OTHER REPS SAID THEY
WISHED TO HAVE ON RECORD THEIR STRONG DESIRE TO
INCLUDE REFERENCE TO GDR STATEMENT. AT SAME TIME,
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HOWEVER, THEY AGREED THAT TEXT WITHOUT THIS REFERENCE
WOULD BE ACCEPTABLE, PROVIDED CONTENTIONS IN GDR
STATEMENT WERE SUBSTANTIVELY COVERED ELSEWHERE IN
TEXT - - AS HAS BEEN DONE IN PARA C OF ABOVE DRAFT.

4. REGARDING PARA E, ALL REPS HAVE AGREED TO BRACKET
ENTIRE PARA ON GROUNDS OF VARIDUS DOUBTS. OUR OWN
FEELING IS THAT DELETION OF "QUESTIONING TO
SECONDARY LEVEL IS POSSIBLY UNWISE SINCE QUESTIONING
ITSELF AS IT HAS BEEN DONE IS CONTRARY TO QA. OTHER
REPS THOUGHT IT GOING TOO FAR TO PUT "QUESTIONING"

ON SAME LEVEL AS "DELAYS" SINCE QA MUCH CLEARER ON
LATTER AND WEAKENING QUALIFICATION LANGUAGE WOULD
THEN BE NEEDED. US AND UK REPS SUGGESTED THAT, IN
INTEREST OF REACHING QUICK AGREEMENT ON TEXT,
ENTIRE PARA E BE DROPPED. ALL REPS FINALLY AGREED,
HOWEVER, THAT AUTHORITIES SHOULD BE GIVEN OPPORTUNITY
TO CONSIDER THIS.

5. ACTION REQUESTED: RECOMMEND DEPARTMENT APPROVE
ABOVE TEXT FOR DELIVERY AS SOON AS POSSIBLE IN MOSCOW.
HILLENBRAND

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Message Attributes

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TAGS: PFOR, GE, GC, WB, US, UR, UK, FR
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005